

NYISO Comprehensive Reliability Planning Process Cost Allocation Principles

By John P. Buechler

ESPWG Meeting May 6, 2004 Albany

Cost Allocation: Background

- > Cost Allocation has been discussed at ESPWG for:
 - Regulated solutions to identified reliability needs
 - If there is no acceptable market-based response
- Two principal positions have emerged
 - "Beneficiaries Pay" approach
 - "Bright Line" approach to define socialization of costs
- Majority consensus view supports a "beneficiaries pay" approach
 - Considerable discussions on appropriate methodology
- ➤ April 15th ESPWG agreement to develop higher level "principles" for FERC filing
 - Work out details of methodology later

Market Participant Comments

- > Multiple Intervenors
- > NY Municipals
- > National Grid
- > NYTOs
 - NYSEG, Con Ed, NYPA, LIPA

Multiple Intervenors

- Costs should be paid by beneficiaries of the upgrade
 - Design specific methodology in future
 - An imprecise method is preferable to socialization of costs
- > Focus should be on violations of reliability criteria
 - Beneficiaries should be those who benefit from the elimination of the reliability criteria violation
 - Benefits unrelated to reliability should be irrelevant for cost allocation purposes
- A materiality threshold should be applied
- > Cost allocation should be:
 - Subject to jurisdiction of PSC and/or FERC
 - Limited to costs that are incremental to existing rate levels

NY Municipals

- Support "license plate" TSC's under the NYISO OATT
 - Each TOs transmission costs are rolled into one revenue requirement
 - *TSC's* should continue to include costs of reliability upgrades
- Beneficiaries of reliability upgrades are all wholesale and retail customers served by a TO
- NYMunis believe they can support the "line deloading" approach to allocate costs among TOs
 - Each TO would then include their assigned costs in their respective TSC revenue requirement

National Grid

- Provide assurance of cost recovery
- Clear upfront rules defined in advance
- Minimize case-by-case analysis
- > Address "beneficiaries pay" concept
- > Consider multiple benefits over lifetime of facility
- Consider who needs it, who caused the need, and who benefits
- Address free rider issue
- Consider both reliability & economic issues
- Minimize debate and delays
- > Easy to implement and administer
- Provide price certainty
- > Fair and equitable to transmission customers

NYTOs: NYSEG, Con Ed, LIPA, NYPA

- Endorse principle of "beneficiaries pay"
 - Two sets of beneficiaries
- > Primary Beneficiaries
 - Those Transmission Districts where the reliability violation resides and who require the upgrade
 - Rules based on nature of reliability violation
 - ▶ Locational capacity deficiency: divide among TD's on load ratio share
 - Stability, overload and voltage: divide among TD's according to share of load contributing to the violation
 - ▶ Other violations: determine allocation on a case-by case basis
 - Recognize terms of prior agreements among TOs
 - Primary Beneficiaries to assume full cost responsibility for non-transmission reliability solutions

NYTOs: (Cont'd)

> Other Beneficiaries

- Those TDs who receive ancillary benefits from the upgrades
- Identify TDs who will experience significant de-loading as a result of the reliability upgrade
 - Conduct a load flow before and after reliability upgrade
 - Identify eligibility thresholds for pre-loading and for incremental level of deloading
- Determine cost allocation based on PV of savings resulting from deferral of a future reliability upgrade]
 - Analyze on a case-by-case basis
- Reduce costs allocated to Primary Beneficiaries by the amount allocated to Other Beneficiaries

DISCUSSION